



SAARC

Disaster Management Centre (IU)



**Making
Cities
Resilient**



Residential Workshop on Urban Resilience and Making Cities Resilient 2030 (MCR 2030)

5th – 8th December 2022

SAARC Disaster Management Centre (IU)
Gandhinagar, Gujarat, India

Bhutan

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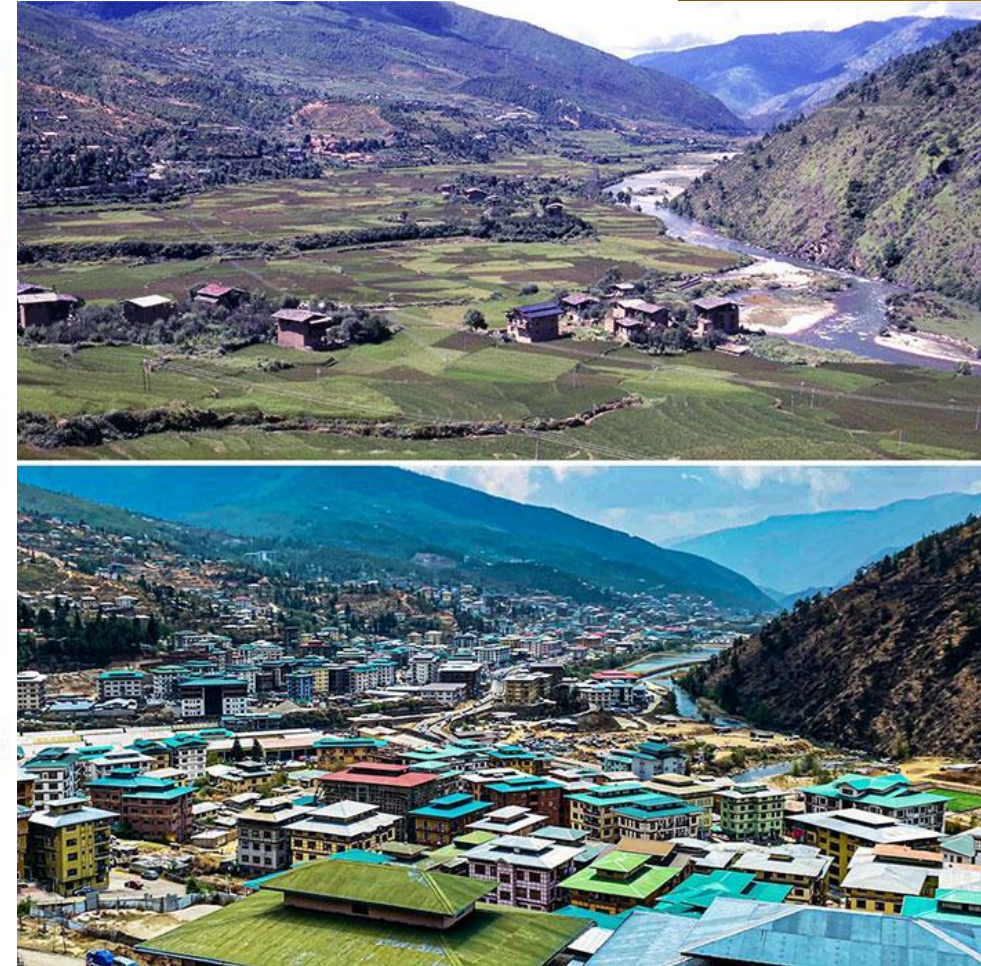
State of Urbanisation

1. Land Area: 38,394 sq.km
2. Forest Cover: 71%
3. Arable Land: 8%
4. Human Settlement : 1%
5. Projected Population 2022: 763,249
6. Rate of Urbanization, 2017: 22.3%
7. Projected Urban Population Percentage 2050 :50%
8. Local Governments: 20 Districts and 4 city governments
9. Number of Hospitals, 2021 : 58
10. Number of Schools, Institutes and Centers, 2022: 1707
11. Total Road length: 18,210.16 km

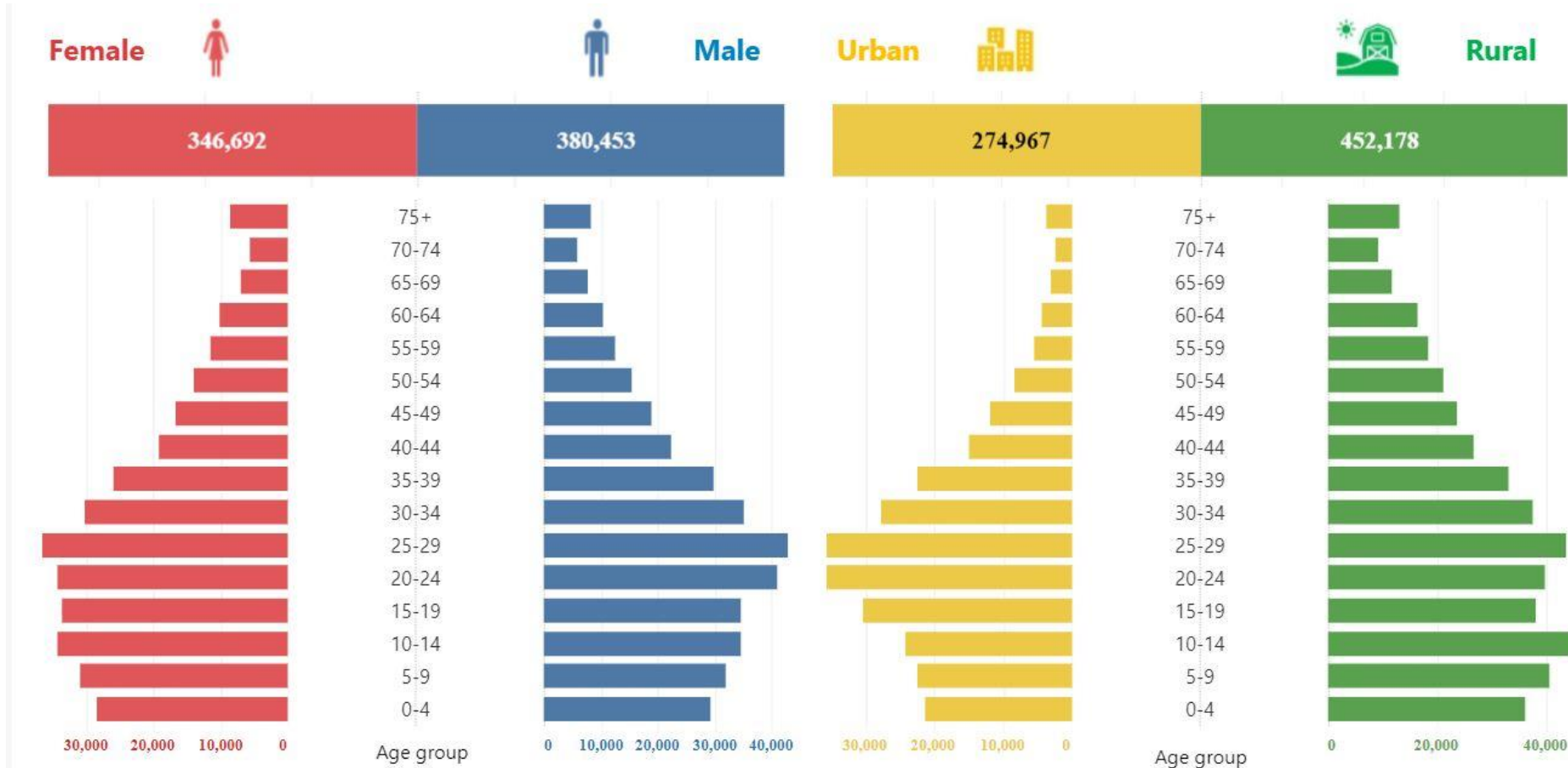
State of Urbanisation

| Country, region | Percentage urban | | Urbanization rate |
|--------------------|------------------|------|----------------------|
| | 2005 | 2017 | |
| Bhutan | 30.9 | 37.8 | 22.3 |
| Bangladesh | 26.8 | 35.9 | 34.0 |
| India | 29.2 | 33.6 | 15.1 |
| Nepal | 15.1 | 19.3 | 27.8 |
| Asia | 41.2 | 49.2 | 19.4 |
| World | 49.2 | 54.8 | 11.4 |

Sources: For Bhutan – Population and Housing Census 2005 and 2017; for other countries and regions – (UNDESA, 2018)



State of Urbanisation



State of Urbanisation

- Status of welfare & development schemes:
 - Completion of 12th FYP : 2018-2023
 - Preparation of 13th FYP
 - CNDP 2030
 - Met the criteria to graduate from LDCs (UN Triennial review of 2015 and 2018)
 - Set to graduate from LDC in 2023

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UN Office for Disaster Risk Reduction

State of Urbanisation

49 | 3 EDUCATION

Table 3.2: Number of Schools, Institutes and Centres, 2022

| School/Institutes/Centres | Government | Private | Total |
|---|------------|-----------|------------|
| Early Childhood Development | | | |
| ECCD Centres ¹ | 433 | 58 | 491 |
| Schools Education | | | |
| Extended Classrooms | 63 | 0 | 63 |
| Primary Schools | 302 | 12 | 314 |
| Lower Secondary Schools | 59 | 1 | 60 |
| Middle Secondary Schools | 62 | 1 | 63 |
| Higher Secondary Schools | 71 | 21 | 92 |
| Special Institutes | 2 | 0 | 2 |
| Central Schools ² | 64 | 0 | 64 |
| Autonomous Schools | 69 | 0 | 69 |
| Schools with SEN Program | 32 | 0 | 32 |
| Sub-total | 724 | 35 | 759 |
| Tertiary Education | | | |
| Tertiary Institutes within Bhutan | 15 | 3 | 18 |
| Technical Training Institutes | | | |
| Technical/Vocational Institutes | 6 | 0 | 6 |
| Institute of Zorig Chusum | 2 | 0 | 2 |
| Sub-total | 8 | 0 | 8 |
| Other Forms of Education | | | |
| Monastic Education (Lobdras and Shedras) ³ | 79 | ... | 79 |
| Continuing Education Centres | 0 | 1 | 1 |
| Non-Formal Education Centres ⁴ | 430 | 0 | 430 |
| Sub-total | 509 | 1 | 510 |

*Note: ¹ Private ECCD includes ECCD under NGO, Private & Corporation.**² Central Schools and Autonomous School already counted under general Schools.**³ The data is only inclusive of lobdras and shedras**⁴ The Non-Formal Education Centers include Community Learning Centers as well.**Source: Education Management Information System, MoE.*

State of Urbanisation

Table 8.1.4: Length of Roads by Type, 2018 - 2022

| Type of Road | Asian Highway | Express-way | Primary National Highway | Secondary National Highway | Dzongkhag Road | Urban Road | Farm Road | Access Road ^a | All road |
|------------------|---------------|-------------|--------------------------|----------------------------|----------------|------------|-----------|--------------------------|-----------|
| As of June 2022 | 142.90 | 6.20 | 1,528.18 | 1,162.64 | 2,072.86 | 417.08 | 11,257.38 | 1,682.92 | 18,270.15 |
| Black topped | 142.90 | 6.20 | 15.28 | 978.65 | 1,198.26 | 402.77 | 150.92 | 456.08 | 4,863.78 |
| Non-black topped | 0.00 | 0.00 | 0.00 | 183.99 | 874.60 | 14.31 | 11,106.46 | 1,226.84 | 13,406.20 |
| As of June 2021 | 142.90 | 6.20 | 1,531.09 | 1,160.74 | 2,072.86 | 417.08 | 11,257.16 | 1,676.58 | 18,264.61 |
| Black topped | 142.90 | 6.20 | 1,531.09 | 969.30 | 1,198.26 | 402.77 | 150.92 | 456.08 | 4,857.51 |
| Non-black topped | 0.00 | 0.00 | 0.00 | 191.44 | 874.60 | 14.31 | 11,106.24 | 1,220.50 | 13,407.09 |
| As of June 2020 | | 6.20 | 1,682.59 | 1,152.14 | 2,071.16 | 417.08 | 11,257.16 | 1,677.78 | 18,264.10 |
| Black topped | | 6.20 | 1,682.59 | 937.65 | 1,163.38 | 402.77 | 150.92 | 456.48 | 4,799.99 |
| Non-black topped | | 0.00 | 0.00 | 214.49 | 907.78 | 14.31 | 11,106.24 | 1,221.30 | 13,464.11 |
| As of June 2019 | | 6.20 | 1,772.39 | 997.58 | 2,060.43 | 417.08 | 11,292.29 | 1,736.03 | 18,282.00 |
| Black topped | | 6.20 | 1,730.35 | 792.53 | 1,190.85 | 402.77 | 12.60 | 506.65 | 4,641.95 |
| Non-black topped | | 0.00 | 42.04 | 205.05 | 869.59 | 14.31 | 11,279.69 | 1,229.38 | 13,640.06 |
| As of June 2018 | | 6.20 | 1,822.65 | 903.28 | 2,004.69 | 417.11 | 11,292.29 | 1,735.08 | 18,181.30 |
| Black topped | | 6.20 | 1,733.85 | 677.93 | 1,135.11 | 402.8 | 12.60 | 506.70 | 4,475.19 |
| Non-black topped | | 0.00 | 88.80 | 225.35 | 869.59 | 14.31 | 11,279.69 | 1,228.38 | 13,706.12 |

Note: ^a Access road includes Forest road and Power tiller road.

a. The national highway before year 2011 is now primary national highway, the district road is now secondary national highway and the feeder road is now Dzongkhag road, therefore it is not available for the previous year.

b. The changes in the length of the road esp (PNH/SNH/Access Road) is mainly due to the reclassification of the road done by DoR mainly to fit proper definition.

c. Length of farm roads reduced after omitting the repeated data. Asian highway is included in primary national highway.

Source: Design Division, Department of Roads, MoWHS. Source for farm road information: GNHC.

Table 8.1.1: Number and Length of Motorable Bridges by Type as of July 2022

| Type of Bridges | Number | Total Length (M) |
|--|------------|------------------|
| Permanent Bridges | | |
| Reinforced Concrete T Beam / T-Girder/Box Grid | 67 | 1,344.60 |
| Reinforced Cement Concrete Slab | 35 | 467.75 |
| Pre-Stressed Concrete | 30 | 1,714.90 |
| Reinforced Cement Concrete Arch | 4 | 383.00 |
| Composite | 24 | 528.00 |
| Steel Pony Truss | 11 | 190.00 |
| Steel Arch | 11 | 1,059.25 |
| Steel Hamilton | 7 | 240.60 |
| Steel Truss / Girder | 15 | 1,355.40 |
| Multicell Box Culvert | 8 | 406.00 |
| Temporary (semi-permanent) Bridges | | |
| Bailey Bridges | 164 | 5,572.79 |
| Bailey Suspension Bridge | 6 | 695.13 |
| Total | 382 | 13,957.42 |

Source: Bridge Division, Department of Roads, MoWHS.

State of Urbanisation

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Table 6.1.1: Land Cover by Major Categories, 2010 and 2016

| Land Cover class | Sub-Class | LCMP 2010 | | | LULC 2016 | | |
|-------------------------|----------------------------|-----------------|----------|----------------|-----------------|----------|----------------|
| | | Total Area (Ha) | Area (%) | Total Area (%) | Total Area (Ha) | Area (%) | Total Area (%) |
| Forests | Fir Forest | 183,208.3 | 4.8 | 70.5 | 230,984.0 | 6.0 | 70.8 |
| | Mixed Conifer forest | 613,963.9 | 16.0 | | 519,585.7 | 13.5 | |
| | Blue Pine Forest | 80,024.0 | 2.1 | | 101,155.1 | 2.6 | |
| | Chir Pine Forest | 107,666.5 | 2.8 | | 101,537.5 | 2.6 | |
| | Broadleaf Forest | 1,688,956.5 | 44.0 | | 1,763,899.5 | 45.9 | |
| | Broadleaf & Conifer Forest | 31,472.1 | 0.8 | | ... | ... | |
| Alpine Scrub | Alpine Scrubs | ... | ... | ... | 130,097.7 | 3.4 | 3.4 |
| Shrubs | Shrubs | 400,526.4 | 10.4 | 10.4 | 374,032.6 | 9.7 | 9.7 |
| Meadows | Meadows | 157,568.5 | 4.1 | 4.1 | 96,273.6 | 2.5 | 2.5 |
| Cultivated Agricultural | Chhuzhing | 31,361.2 | 0.8 | 2.9 | 31,891.9 | 0.8 | 2.8 |
| | Kamzhing | 69,670.8 | 1.8 | | 68,260.6 | 1.8 | |
| | Apple Orchard | 2,041.5 | 0.1 | | ... | ... | |
| | Citrus Orchard | 5,086.4 | 0.1 | | 5,529.9 | 0.1 | |
| | Areca nut Plantation | 984.9 | 0.0 | | ... | ... | |
| | Cardamom Plantation | 3,398.0 | 0.1 | | ... | ... | |
| Built up areas | Built up Areas | 6,150.9 | 0.2 | 0.2 | 7,457.0 | 0.2 | 0.2 |
| Non-Built up areas | Non-Built up Areas | 330.1 | 0.0 | 0.0 | 595.9 | 0.0 | 0.0 |
| Snow Cover | Snow Cover | 285,479.2 | 7.4 | 7.4 | 205,343.6 | 5.4 | 5.4 |
| Bare Areas | Rock Outcrops | 99,659.3 | 2.6 | 3.2 | 119,754.2 | 3.1 | 3.1 |
| | Scree | 23,287.7 | 0.6 | | 39,701.4 | 1.0 | |
| | Bare Soils | 26.9 | ... | | ... | ... | |
| Water Bodies | Lakes | 4,753.4 | 0.1 | 0.7 | 6,252.6 | 0.2 | 0.7 |
| | Reservoirs | 130.7 | 0.0 | | ... | ... | |
| | Rivers | 22,684.7 | 0.6 | | 18,923.2 | 0.5 | |
| Marshy Areas | Marshy Areas | 319.5 | 0.0 | 0.0 | ... | ... | ... |
| Degraded Areas | Landslides | 7,032.5 | 0.2 | ... | 3,730.2 | 0.1 | 0.1 |
| | Gullies | 6.7 | ... | 0.5 | ... | ... | ... |
| | Ravines | ... | ... | ... | ... | ... | ... |
| | Moraines | 13,596.2 | 0.4 | ... | 14,393.9 | 0.4 | 0.4 |
| Total | | 3,839,400.0 | 100.0 | 100.0 | 3,839,400.0 | 100.0 | 100.0 |

Source: Land Cover Map Project (LCMP) & Land Use Land Cover (LULC), Ministry of Agriculture and Forests

Present Day Challenges

1. Sector-specific challenges

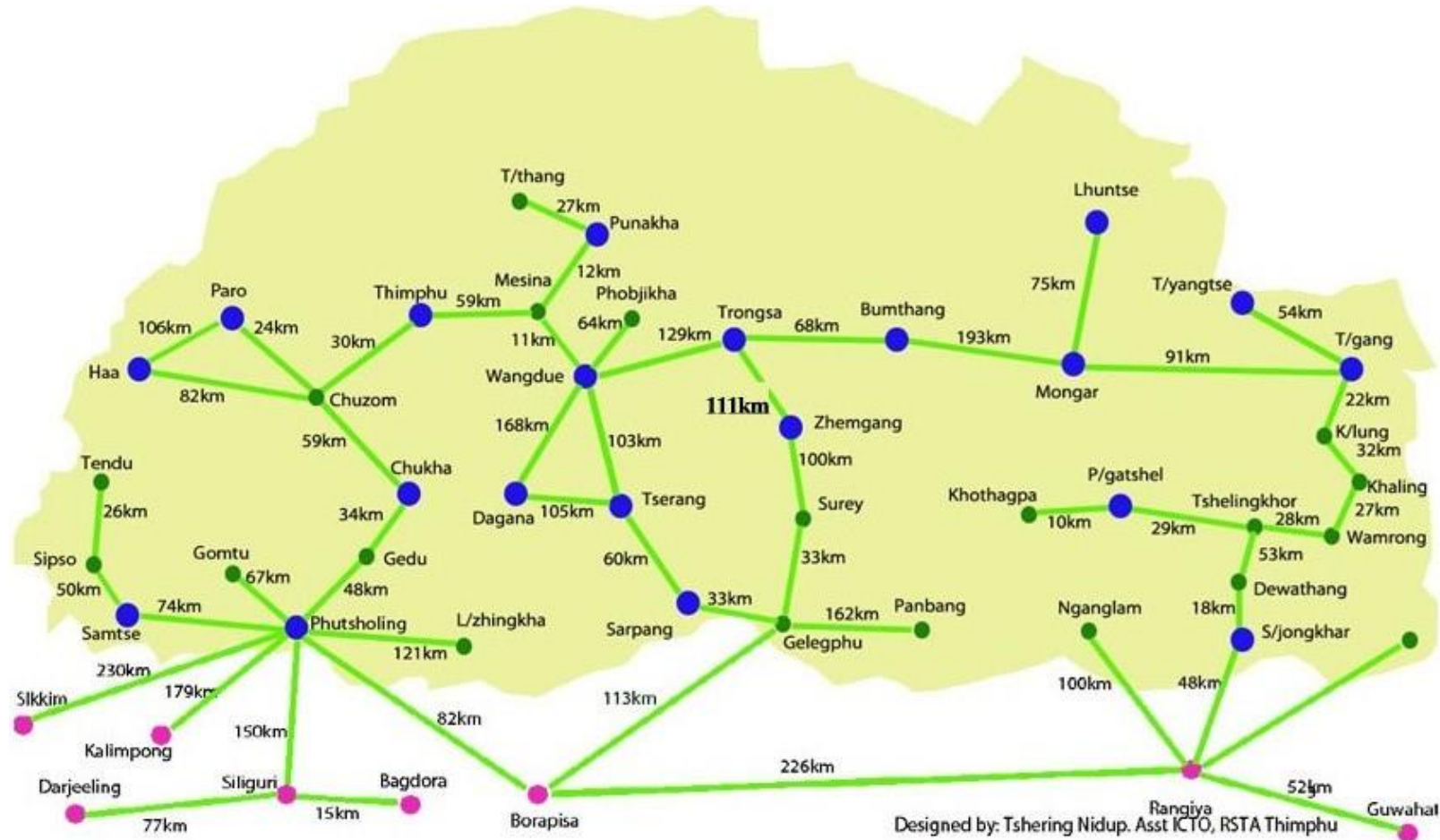
1. **Transportation:** Difficult Terrain, Frequent Landslides
2. **Waste management:** Due to Rapid Increase in urban population, difficulty on waste management and pressure on landfills, No Recycling Plant
3. **Health:** 50% short on the required Doctors
Major pressure on National Referral Hospital,
1. **Land Use & Land Planning:** Lack of Comprehensive Hazard Mapping to incorporate in city plans, Private lands in environmentally sensitive areas, Land Use Planning carried only in planned localised areas, Preservation of wetlands (paddy cultivation)
2. **Building Code & its implementation:** Building Codes of Bhutan to make seismic resilience building borrowed from Indian Codes, Guideline for the construction of Non engineered buildings, Constraint in resources (HR & Equipment) regular monitoring is impacted
3. **Coordination Issue:** Various Agencies and Stakeholders to implement DRM, communication issues

Present Day Challenges

2. Balance of population growth, economy, development:

- Disparity in Development,
- Western Part of the country is more developed,
- High rate of Rural Urban migration(east to west),
- Population density increase in Western Urban Centers,
- Fallow Agricultural Land,

Present Day Challenges on Critical Infrastructure



Present Day Challenges on Critical Infrastructure



Present Day Challenges on Critical Infrastructure



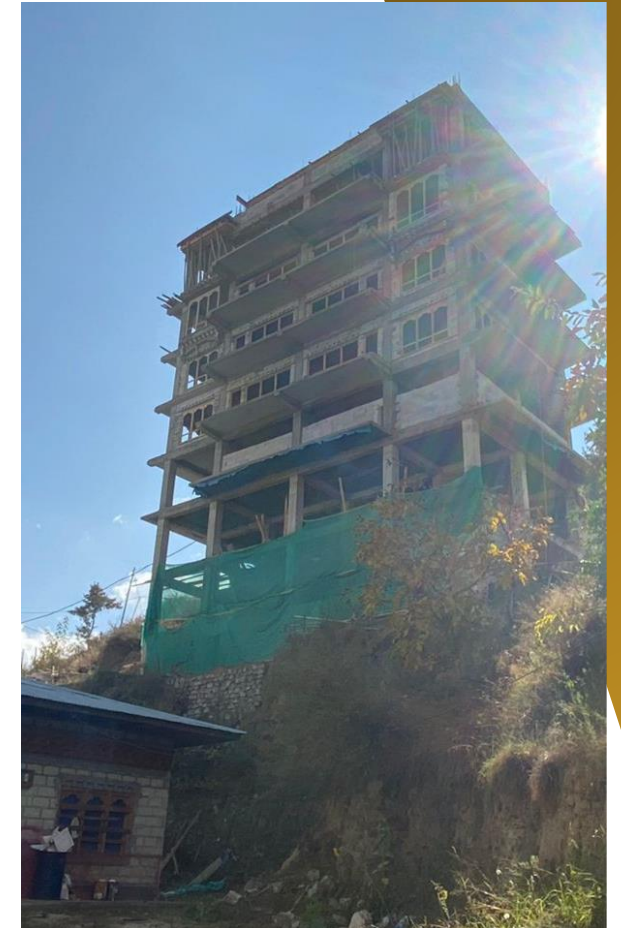
Present Day Challenges



Present Day Challenges: Development on Environment Sensitive Areas



Present Day Challenges: Development on Environment Sensitive Areas



Present Day Challenges : Disaster



Current Status on DRM Activities

Current Status on Disaster Risk Management Activities:

- **2013 Disaster Management Act**
- **2014 Disaster Management Rules and Regulation : Mandates Contingency Plan at National Level, Local Government Level and Agency Level**
- **2017 National DRM Strategy**
- **2019 Situational Analysis Report for Risk Management in Bhutan: to implement disaster rules and Analysis**
- **2022 Road Map for Enhancing Disaster Risk Management (Draft)**

Present Day Challenges

Recommendation from Situational Analysis Report:

1. Legal and policy frameworks and institutional mandates
2. Understanding disaster risks and Improvement of EWS
3. Mainstreaming disaster risk management infrastructure planning and development
4. Preparedness and immediate response mechanisms
5. cross-cutting factors
6. Long-term actions (five years and beyond)

Emergent Risks & Future Challenges

Hints:

1. **Climate Change Scenario** : Cloud Burst, Rapid Decline of Glaciers
2. **Climate Impacts (foreseen and unforeseen)** : Increase in Temperature, Drying of Community Water Sources, Sudden Unexpected Rains, Unexpected Snow
3. **Steps taken towards climate action (climate change adaptation & mitigation)** : Carbon Neutral(60% Forest Cover Mandated by Constitution) , Community Water Shed management, Community EWS

Steps taken to ensure risk-informed development & resilience

1. **Support from the National Government to the Local Governments to foster disaster risk reduction (DRR) & climate action :**

DDM supports Local Government to prepare Disaster Management Contingency Plans, Capacity and Skills Training Provided Annually, Regular training

1. **Good cases of risk-informed development :**

Paro Valley Development Plan

1. **Good cases of community-driven / multi-stakeholder driven DRR or climate action initiatives:**

- Hazard Mapping of GLOF for Punatsangchu, Mangde Chu and Chamkhar CHU prepared,
- Lowering of Thorthomi Lake by 5m at Lunana (GLOF)
- EbA Projects (Riverbank Protection, Slope Stabilisation, Rainwater Harvesting, Livelihood Improvement (composting, oyster mushroom cultivation) landscape projects,
- Relocation of Highly Disaster Vulnerable Informal Settlements

Lowering of Water levels of Glacier Lake



Relocation of Highly Vulnerable Informal Settlements





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Shortcomings learned from the Seminar:

- **No DRR Plan**
- **No Permanent EOCs established**
- **National Post-event Recovery Plan / Local Post-event Recovery Plan**
- **Business Continuity Plan of Major Industries**
- **DRM have been not tested through Simulation/mock drills**
- **No Financial Plan/Strategy for DRR, DRM, Post-Event Recovery**

Best Practises in HR Mobilisation:

Desup: National Volunteers



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**31,620**

TOTAL TRAINED

19,225

MALE TRAINED

12,395

FEMALE TRAINED

52

BATCHES TRAINED

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Thank you